Representative Jerome Zeringue Chairman



Representative Gary Carter
Vice Chairman

Fiscal Year 21-22 HB1 Budget Review Department of Insurance

House Committee on Appropriations
House Fiscal Division

April 8, 2021

Budget Analyst:
David Lehman (225) 342-9101

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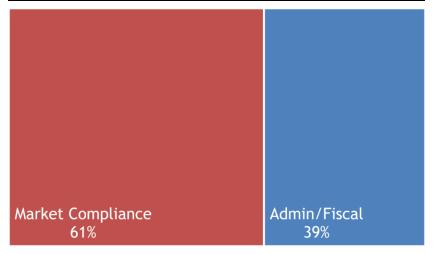
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FY22 BUDGET RECOMMENDATION

Total Budget = \$33,824,047

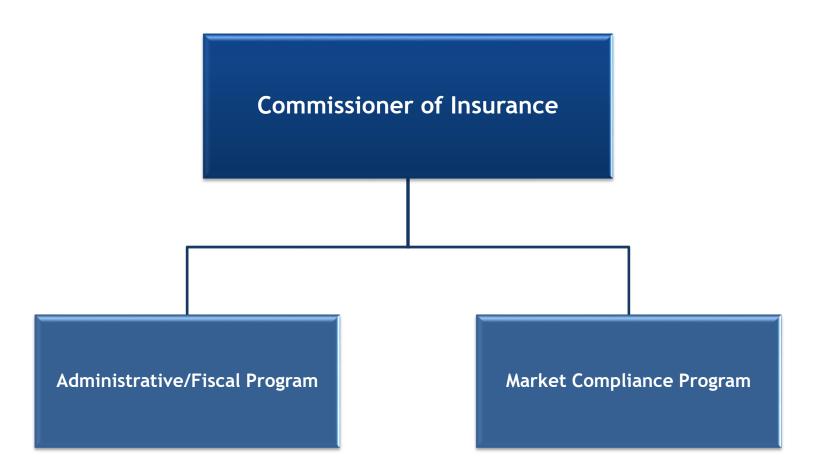
| Means of Finance | |
|-----------------------|--------------|
| State General Fund | \$0 |
| Interagency Transfers | \$0 |
| Fees & Self-generated | \$32,170,301 |
| Statutory Dedications | \$936,271 |
| Federal | \$717,475 |
| Total | \$33,824,047 |
| | |
| FSGR 95% | |

| Program Breakdown | | | | |
|-----------------------|--------------|-----|--|--|
| Budget Positio | | | | |
| Administrative/Fiscal | \$13,095,952 | 65 | | |
| Market Compliance | \$20,728,095 | 157 | | |
| Total | \$33,824,047 | 222 | | |



Source: Office of Planning and Budget - Budget Supporting Documents

DEPARTMENT ORGANIZATION



Department of Insurance House Fiscal Division Page

DEPARTMENT OVERVIEW

Administrative/Fiscal Program

Office of the Commissioner

Oversees internal audits, public affairs, and Consumer Advocacy and Diversity (including SHIIP).



Oversees fiscal affairs, revenue services, information technology, human resources, administrative services, budget, purchasing, and strategic and operational planning.



DEPARTMENT OVERVIEW

Market Compliance Program

· Office of Licensing

Oversees licensing and records of all producers, including life, health, and property and casualty insurance providers.

Office of Health, Life, and Annuity

Regulates state and federal requirements applicable to commercial and government-operated health benefit plans, and reviews contract policy forms, and health premiums.

Office of Property and Casualty

Reviews, approves and/or disapproves rates, and reviews forms for property and casualty insurance providers.

Division of Legal Services

Acts as legal counsel and enforcement arm of the department.

· Office of Financial Solvency

Analyzes and examines the financial conditions of all insurance providers approved to conduct business in the state, including life, health, property and casualty, and HMOs.

Office of Consumer Services

Performs market conduct examinations to assure policyholders, claimants, and beneficiaries are treated fairly, and handles all complaints for the department.

Division of Insurance Fraud

Investigates alleged or suspected fraud committed by or upon insurance producers, brokers, and companies.

NOT PART OF THE DEPARTMENT

Office of Group Benefits

State agency within the Division of Administration authorized by state law to provide health and life insurance benefits to eligible employees and retirees of participating state agencies and local school systems, as well as their eligible dependents.

Louisiana Citizens Property Insurance Corporation

Nonprofit organization created by state law to provide insurance products for residential and commercial property applicants who are unable to procure insurance through the voluntary insurance marketplace.

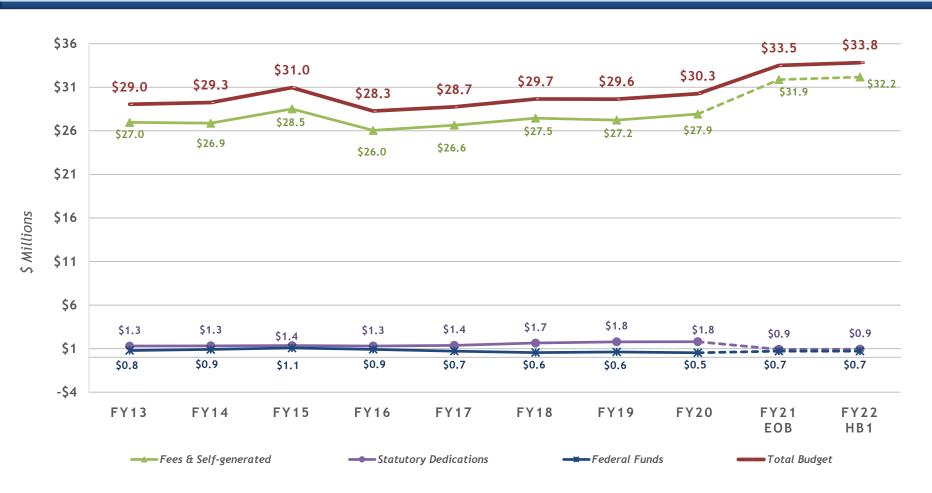
Louisiana Insurance Guaranty Association

Nonprofit organization created by state law to pay consumer claims if a property and casualty insurer is declared insolvent and is unable to pay the amounts owed to claimants and creditors.

Louisiana Life and Health Guaranty Association

Nonprofit organization created by state law to provide protection to Louisiana residents who are holders of life and health insurance policies and individual annuities with an insurer that is declared insolvent and is unable to pay its claims.

HISTORICAL SPENDING



Source: Office of Planning and Budget - Budget Supporting Documents; and HB1 of the 2021 Regular Session

FY20 UNSPENT AUTHORITY

| | End of Fiscal Year Budget | Actual Amount Spent | Unspent Budget Authority | Unspent Authority % | Unspent % by MOF |
|------------|------------------------------|------------------------|-----------------------------|------------------------|------------------|
| SGF | \$0 | \$0 | \$0 | 0.0% | 0.0% |
| IAT | \$0 | \$0 | \$0 | 0.0% | 0.0% |
| FSGR | \$30,086,661 | \$27,923,997 | \$2,162,664 | 7.2% | 86.7% |
| Stat Ded | \$1,950,700 | \$1,798,152 | \$152,548 | 7.8% | 6.1% |
| Federal | \$717,475 | \$539,308 | \$178,167 | 24.8% | 7.1% |
| FY20 Total | \$32,754,836 | \$30,261,457 | \$2,493,379 | 7.6% | 100.0% |

Historical Total Unspent Authority for Comparison

| | End of Fiscal Year Budget | Actual Amount Spent | Unspent Budget Authority | Unspent % |
|-------------|---------------------------|---------------------|---------------------------------|-----------|
| FY19 Total | \$31,878,205 | \$29,637,266 | \$2,240,939 | 7.0% |
| FY18 Total | \$31,113,343 | \$29,656,088 | \$1,457,255 | 4.7% |
| 3 Year Avg. | \$31,915,461 | \$29,851,604 | \$2,063,858 | 6.5% |

FY20 UNSPENT AUTHORITY

Did department collect all revenue budgeted?

| | Final Budget (w/o FY21 carryfwrd) | Actual Revenue Collections | Uncollected Revenue |
|-------------|-----------------------------------|----------------------------|------------------------|
| SGF | \$0 | \$0 | \$0 |
| IAT | \$0 | \$0 | \$0 |
| FSGR | \$30,086,661 | \$37,365,043 | \$7,278,382 |
| SD | \$1,950,700 | \$1,970,998 | \$20,298 |
| FED | \$717,475 | \$539,308 | (\$178,167) |
| FY20 Total | \$32,754,836 | \$39,875,349 | \$7,120,513 |
| FY19 Total | \$31,878,205 | \$37,557,633 | \$5,679,428 |
| FY18 Total | \$31,113,343 | \$39,616,788 | \$8,503,445 |
| 3 Year Avg. | \$31,915,461 | \$39,016,590 | \$7,101,129 |

The department collected \$7.1 million more than the FY20 budget. The majority of this was in fees and self-generated revenue. The department transfers excess collections of fees and self-generated revenue to the state general fund.

Did department spend all collections?

| | Actual Revenue Collections | Actual Expenditures | Unspent Revenue |
|-------------|-------------------------------|------------------------|--------------------|
| SGF | \$0 | \$0 | \$0 |
| IAT | \$0 | \$0 | \$0 |
| FSGR | \$37,365,043 | \$27,923,997 | (\$9,441,046) |
| SD | \$1,970,998 | \$1,798,152 | (\$172,846) |
| FED | \$539,308 | \$539,308 | \$0 |
| FY20 Total | \$39,875,349 | \$30,261,457 | (\$9,613,892) |
| FY19 Total | \$37,557,633 | \$29,637,266 | (\$7,920,367) |
| FY18 Total | \$39,616,788 | \$29,656,088 | (\$9,960,700) |
| 3 Year Avg. | \$39,016,590 | \$29,851,604 | (\$9,164,986) |

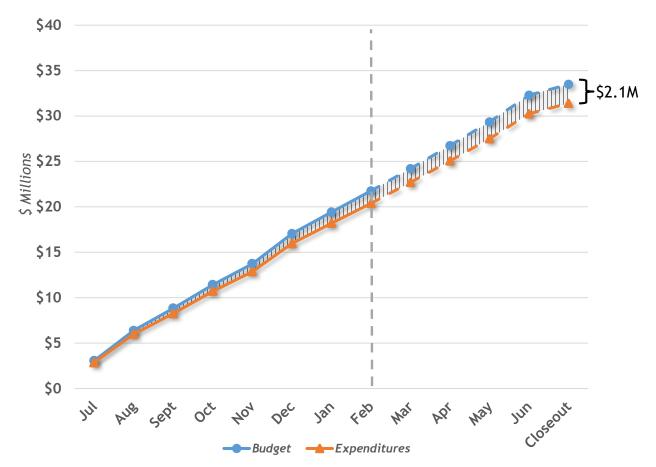
The department collected \$9.6 million more than was spent in fees and self-generated revenue. This is common in the department and the excess self-generated revenues are reverted to the state general fund.

FY21 CURRENT EXPENDITURE TREND

Approximately \$31.4 million (93.7%) from all means of finance could be spent based on actual spending patterns through February and projections through the remainder of the fiscal year. This would leave \$2.1 million or 6.3% of the department's total budget authority unspent.

More than half of this projected unspent authority lies in the Administrative/Fiscal program. Within this program, the department is projected to underspend on budgeted IT contracts and legal services.

In FY20, the department spent 92.4% of its total budget comparing its end of year budget and actual expenditures while factoring out funding carried over into FY21.



Source: State of Louisiana - AFS Statewide Accounting System

FY22 Sources of Funding

Self-generated Revenue \$32.2 M

 Various fees, licenses, and assessments authorized by law.

Statutory Dedications \$936,271

- Statutory dedications are from assessments on various policies written in the state.
- 227,000 from the Automobile Theft and Insurance Fraud Prevention Fund
- \$709,271 from the Insurance Fraud Investigation Fund

Federal Funds \$717,475

 State Health Insurance Assistance Fund from the U.S. Department of Health and Human Services.

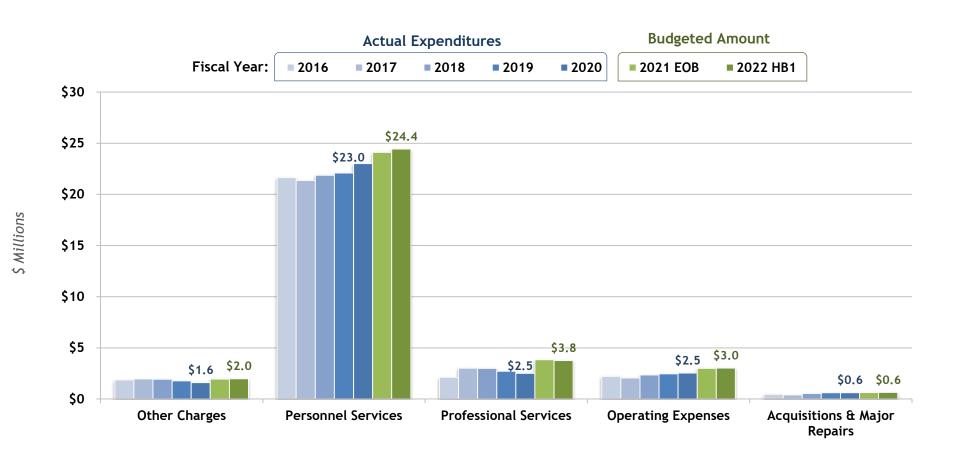
Source: Office of Planning and Budget - Budget Supporting Documents and HB1 of the 2021 Regular Session

FY22 FUNDING COMPARISON

| Means of Finance | FY20 Actual Expenditures | FY21 Existing Operating Budget 12/1/20 | FY22 HB1 Budget | Change from Ex Operating Budge | | Change from A Expenditures to | |
|---------------------|--------------------------------|--|-----------------------|-----------------------------------|------|----------------------------------|---------|
| SGF | \$0 | \$0 | \$0 | \$0 | 0.0% | \$0 | 0.0% |
| IAT | \$0 | \$0 | \$0 | \$0 | 0.0% | \$0 | 0.0% |
| FSGR | \$27,923,997 | \$31,870,356 | \$32,170,301 | \$299,945 | 0.9% | \$4,246,304 | 15.2% |
| Stat Ded | \$1,798,152 | \$910,011 | \$936,271 | \$26,260 | 2.9% | (\$861,881) | (47.9%) |
| Federal | \$539,308 | \$717,475 | \$717,475 | \$0 | 0.0% | \$178,167 | 33.0% |
| Total | \$30,261,457 | \$33,497,842 | \$33,824,047 | \$326,205 | 1.0% | \$3,562,590 | 11.8% |

Source: Office of Planning and Budget - Budget Supporting Documents and HB1 of the 2021 Regular Session

EXPENDITURE HISTORY



Source: Office of Planning and Budget - Executive and Proposed Budget Supporting Documents

FY22 EXPENDITURE COMPARISON

| Expenditure Category | FY20 Actual Expenditures | FY21 Existing Operating Budget 12/1/20 | FY22 HB1 Budget | Change from Existing Operating Budget to HB1 | | Change from A Expenditures to | |
|-------------------------|--------------------------------|--|-----------------------|---|--------|----------------------------------|---------|
| Salaries | \$14,453,108 | \$15,031,125 | \$15,469,341 | \$438,216 | 2.9% | \$1,016,233 | 7.0% |
| Other Compensation | \$241,016 | \$214,942 | \$214,942 | \$0 | 0.0% | (\$26,074) | (10.8%) |
| Related Benefits | \$8,314,507 | \$8,861,270 | \$8,744,875 | (\$116,395) | (1.3%) | \$430,368 | 5.2% |
| Travel | \$125,504 | \$242,313 | \$242,313 | \$0 | 0.0% | \$116,809 | 93.1% |
| Operating Services | \$2,306,135 | \$2,597,395 | \$2,628,845 | \$31,450 | 1.2% | \$322,710 | 14.0% |
| Supplies | \$105,025 | \$143,424 | \$143,424 | \$0 | 0.0% | \$38,399 | 36.6% |
| Professional Services | \$2,509,374 | \$3,831,387 | \$3,756,387 | (\$75,000) | (2.0%) | \$1,247,013 | 49.7% |
| Other Charges/IAT | \$1,592,368 | \$1,949,336 | \$1,977,080 | \$27,744 | 1.4% | \$384,712 | 24.2% |
| Acq/Major Repairs | \$614,420 | \$626,650 | \$646,840 | \$20,190 | 3.2% | \$32,420 | 5.3% |
| Total | \$30,261,457 | \$33,497,842 | \$33,824,047 | \$326,205 | 1.0% | \$3,562,590 | 11.8% |

Source: Office of Planning and Budget - Budget Supporting Documents and HB1 of the 2021 Regular Session

SIGNIFICANT EXPENDITURE CHANGES

Compared to the FY21 Existing Operating Budget

| \$3 | \$321,821 - Personal Services | | | | | | |
|-----|-------------------------------|---|--|--|--|--|--|
| | \$1,097,375 | Increase standard statewide budget adjustments in Salary Base, Market Rate Classified, Related Benefits Base, Civil Service Training Series, and Group Insurance Rates. | | | | | |
| | (\$775,554) | Decrease standard statewide budget adjustments for Related Benefits Base, Retirement Rate, and Attrition. | | | | | |

| \$5 | \$51,640 - Acquisitions, Major Repairs, and Operating Expenses | | | | | | |
|-----|--|---|--|--|--|--|--|
| | \$646,840 | IT equipment such as computers, servers, storage, and peripherals. | | | | | |
| | (\$626,650) | Removes funding utilized in FY21 from acquisitions and major repairs. | | | | | |
| | \$31,450 | Increase in IT funding for hardware maintenance contract. | | | | | |

| \$27,744 - Total Other Charges | | | | | | |
|--------------------------------|------------|--|--|--|--|--|
| | \$54,298 | Increase standard statewide budget adjustments for Maintenance in State-owned Buildings, Risk Management, Technology Services, Office of State Procurement, Civil Service, and UPS fees. | | | | |
| | (\$26,554) | Decrease standard statewide budget adjustments in Legislative Auditor fees, Capitol Park Security, State Treasury fees, and Administrative Law Judges. | | | | |

OTHER CHARGES DETAIL

Other Charges

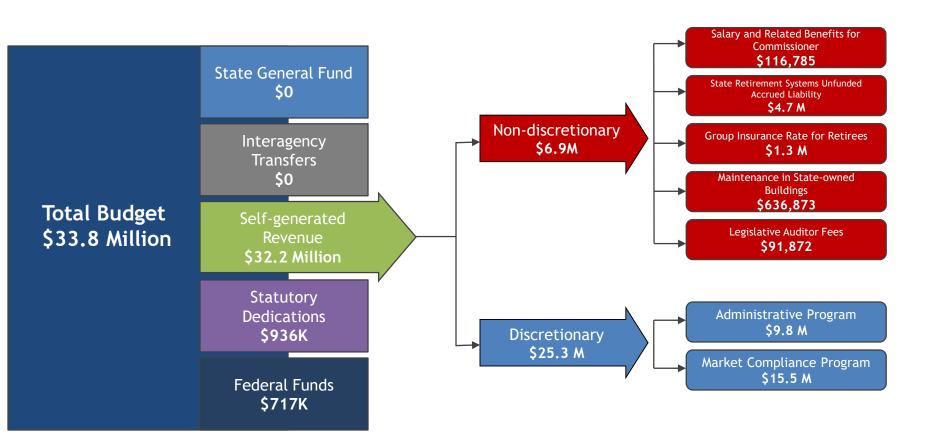
| Amount | Description |
|-----------|------------------------------------|
| \$227,000 | Public Safety and Fraud Prevention |
| \$227,000 | Total Other Charges |

Interagency Transfers

| Amount | Description |
|-------------|--|
| \$636,873 | Maintenance of State-owned Buildings |
| | DOA - Office of Risk Management, Office of State Procurement, Office of Technology |
| \$577,325 | Services, Office of Telecommunications, Law Fees |
| \$200,335 | Capitol Park Security |
| \$91,872 | Legislative Auditor Fees |
| \$82,594 | Civil Service/CPTP Fees |
| \$60,000 | Department of Justice |
| \$45,169 | Advertising |
| \$27,909 | Postage, Printing |
| \$12,945 | UPS Fees |
| \$8,202 | Unemployment Comp. Benefits and ID Badges |
| \$6,856 | Treasury Banking fees |
| \$1,750,080 | Total Interagency Transfers |

Source: Office of Planning and Budget - Budget Supporting Documents

DISCRETIONARY EXPENSES



Source: Office of Planning and Budget - Budget Supporting Documents

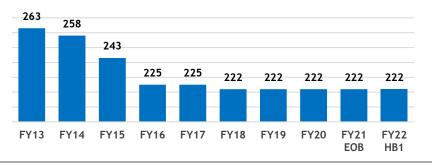
Personnel Information

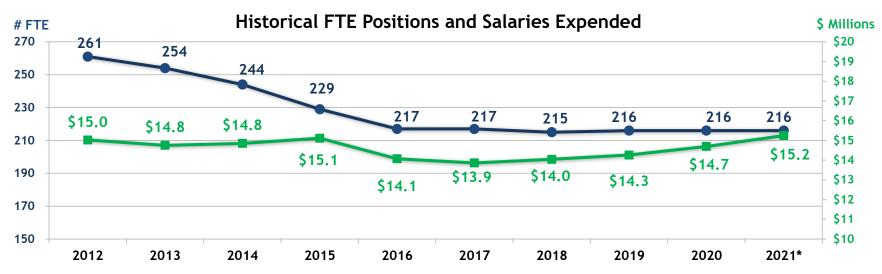
FY 2022 Recommended Positions

| 222 | Total Authorized T.O. Positions (195 Classified, 27 Unclassified) |
|-----|---|
| 0 | Authorized Other Charges Positions |
| 3 | Non-T.O. FTE Positions |
| 8 | Vacant Positions (February 1, 2021) |

Source: Office of Planning and Budget - Budget Supporting Documents

Historical Authorized T.O. Positions

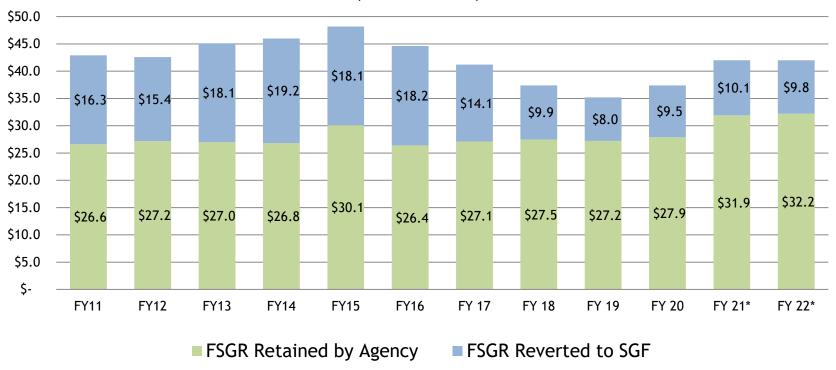




*Existing Operating Budget 12/1/20

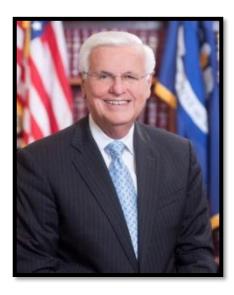
ADDITIONAL REVENUE INFORMATION

FSGR Collected by the Department (in Millions)



*Projected Reversions

DEPARTMENT CONTACTS



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